

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ADP-00 CCO-00 SSO-00 NSCE-00 DODE-00 CIAE-00

INRE-00 /026 W

----- 032282

O 121850 Z MAR 73

FM USDEL SALT TWO II

TO SECSTATE WASHDC IMMEDIATE 1852

S E C R E T SECTION 1 OF 2 USDEL SALT TWO 0083

EXDIS SALT

DOD HANDLE AS SPECAT FOR SECDEF

E. O.11652 XGDSI

TAGS: PARM

SUBJ: REPORT TO NAC ON SALT

DRAFT DELEGATION REPORT TO NAC TO BE DELIVERED AT MAR

15 SESSION FOLLOWS BELOW:

(I) I AM VERY PLEASED TO BE HERE TODAY TO CONTINUE THESE CONSULTATIONS WITH THE COUNCIL ON SALT. I KNOW HOW VALUABLE AMBASSADOR SMITH FOUND THE FRANK EXCHANGE OF VIEWS WHICH HAS CHARACTERIZED THESE SESSIONS, AND I INTEND TO MAINTAIN THE TRADITION OF FULL AND FREQUENT CONSULTATIONS. AS THE NEW CHIEF OF THE US DELEGATION, I LOOK FORWARD TO OUR WORK TOGETHER AND I WOULD WELCOME YOUR THOUGHTS ON THE COMPLEX ISSUES WHICH CONFRONT US.

(II) IN HIS STATEMENT OF DECEMBER 15, AMBASSADOR FARLEY NOTED THAT THE USG WOULD REPORT LATER ON ANY SUBSEQUENT DEVELOPMENTS DURING THE FINAL WEEK AT SALT TWO- I. THEREFORE, I WOULD LIKE TO REVIEW DEVELOPMENTS SINCE OUR LAST REPORT TO THE COUNCIL.

THERE WERE FOUR ITEMS OF NOTE WHICH EMERGED DURING THE FINAL WEEK AT GENEVA. FIRST, THE SOVIET UNION PROPOSED THAT BOTH SIDES ASSUME OBLIGATIONS NOT TO TRANSFER STRATEGIC OFFENSIVE ARMS TO OTHER STATES. IN THEIR VIEW, THESE OBLIGATIONS WOULD FOLLOW ALONG THE LINES OF THE NON- TRANSFER PROVISION OF THE ABM TREATY. WE RESPONDED

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THAT NON- TRANSFER SHOULD LOGICALLY BE ADDRESSED FOLLOWING DETER-
MINATION OF THE PRINCIPAL MEASURES FOR THE LIMITATIONS OF STRATEGIC
OFFENSIVE ARMS. WE ALSO CALLED THE ATTENTION OF THE SOVIET SIDE
TO OISE AND ASSIST
ME ON OVERALL MANAGEMENT POLICIES AND PROBLEMS,
LEAVING HIM MUCH TOO LITTLE TIME TO ADMINISTER THE
VAST MANAGEMENT COMPLEX WHICH WILL BE BUSIER THAN
EVER THE NEXT FEW MONTHS. IF HE SHOULD BE INDISPOSED
FOR ANY REASON OR ENGAGED IN SPECIAL ASSIGNMENT,
I WOULD NOT HAVE ANY OFFICER ON MY STAFF WHOM I
CONSIDER QUALIFIED TO REPLACE HIM FOR EVEN A SHORT
TIME. I AM SURE YOU CAN APPRECIATE THE UNCOMFORTABLE
FEELING THIS GIVES ME. WE HAVE SOME GOOD SPECIALISTS
IN MANAGEMENT AND SOME GOOD GENERALISTS, BUT I NEED
AN OFFICER OF EXECUTIVE OFFICER CALIBER WITH BETTER
THAN AVERAGE DRAFTING ABILITY TO BACK UP HARRY CARR
RIGHT NOW.

4. IF MR. KRUSEKOPF CANNOT BE ASSIGNED TO LAOS NOT LATER
THAN APRIL 1, AND THE SCHEDULE PROPOSED IN REF A HAS TO BE
MAINTAINED, PLEASE ACT TO ASSURE THAT A HIGHLY QUALIFIED
INDIVIDUAL WITH EXTENSIVE OVERSEAS EXPERIENCE BE
ASSIGNED HERE TO ACT AS DEPUTY EXECUTIVE OFFICER UNTIL
MR. KRUSEKOPF ARRIVES. DECONTROL DEC. 31, 1973
DEAN

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S E C R E T SECTION 2 OF 2 USDEL SALT TWO II 0083

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FINALLY, AT THE CONCLUDING SESSION ON DECEMBER 21, THE HEADS OF DELEGATION SIGNED A MEMORANDUM OF UNDERSTANDING ESTABLISHING THE STANDING CONSULTATIVE COMMISSION. A COPY OF THE MEMORANDUM HAS BEEN GIVEN TO THE INTERNATIONAL STAFF FOR DISTRIBUTION. IN ADDITION, BASIC PARAGRAPHS OF DRAFT REGULATIONS FOR THE SCC WERE INITIALED FOR USE BY THE COMMISSION IN ESTABLISHING ITS PROCEDURAL REGULATIONS. PENDING THE APPOINTMENT OF A PERMANENT US COMIS- SIONER TO HANDLE ANY MATTERS WHICH MAY ARISE IN CONNECTION WITH THE SCC' S RESPONSIBILITIES.

(III) IN THE INTERIM SINCE OUR LAST REPORT TO THE COUNCIL, THE INTERNATIONAL STAFF HAS PREPARED A USEFUL PAPER SUMMARIZING THE COUNCIL DISCUSSIONS AND WRITTEN CONTRIBUTIONS BY THE DUTCH, FRG AND UK DELEGATIONS. WE HAVE STUDIED THE PAPER AND HAVE FOUND IT, AND THE NATIONAL CONTRIBUTIONS, MOST HELPFUL IN OUR OWN ANALY- SIS OF THE SO- CALLED FBS ISSUE. THESE PAPERS WILL PROVIDE USEFUL BACKGROUND FOR FUTURE DETAILED CONSIDERATION OF THIS AND RELATED QUESTIONS AS THEY CONTINUE TO ARISE.

WHILE IN OUR NAC CONSULTATIONS, CONSIDERATION OF THE SO- CALLED FORWARD- BASED ISSUE TO DATE HAS PRINCIPALLY INVOLVED THE POSSIBIL- ITY OF A GENERALIZED " NON- CIRCUMVENTION" PROVISION, THERE ARE, OF COURSE, OTHER POSSIBILITIES WHICH COULD BE CONSIDERED.

(IV) APART FROM THE QUESTION OF SO- CALLED FORWARD- BASED SYSTEMS, SECRET

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3. COMMENT: VICTIMS OF RELATED VIOLENCE MIGHT BE LESS PHILOSOPHICAL, BUT OUR MAIN REACTION IS SIGH OF RELIEF THAT POLL DID NOT MORE SERIOUSLY INCREASE TENSIONS. BOTH SIDES CAN CLAIM A TACTICAL VICTORY. NEITHER SIDE HAS LEARNED MUCH, AS ALMOST ANY ELECTION OVER LAST FIFTY YEARS HAS PROVIDED MORE SOPHISTICATED INFO ON PREFERENCES OF THE OPPOSED COMMUNITY. MOORE

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